

Strategic Environmental Assessment (SEA)

Training course for Thailand

Strategic thinking for sustainability (ST4S) in SEA

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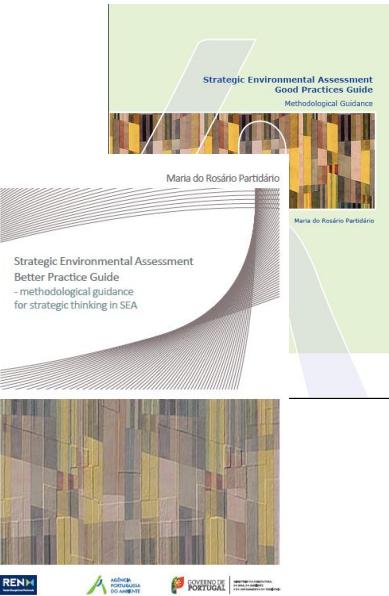
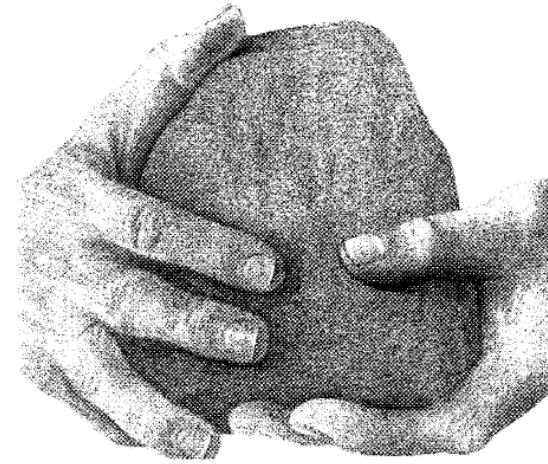
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Method

Strategic thinking model for sustainability (ST4S) -
Critical Decision Factors approach

Framework for Strategic Thinking for Sustainability (ST4S)

(Partidário 2007, 2012)



To help create contexts for sustainable development

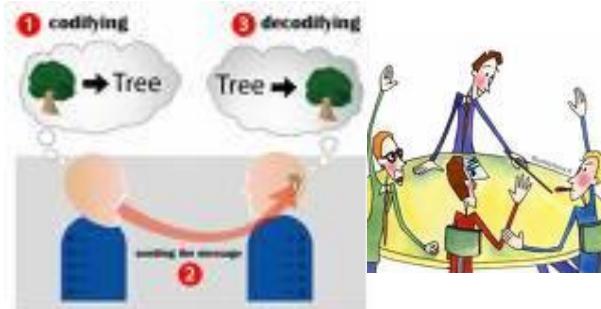
Through SEA or through other strategic approaches to sustainability



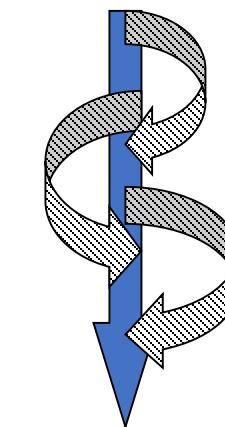
Strategic-thinking model for sustainability (ST4S)

Always combine three components

Communication and
Engagement - governance



Process



SEA/SA/IA – framework
of structural elements

Technical
analysis



Strategic-thinking Methodology for SEA – Three functions

Three functions make the strategic thinking SEA:

- Integration – at least 60% of effort
- Assessment – 25-30 % of effort
- Validation – 10-15% of effort

If the SEA succeeds in assuring good integration, assessment will be easier and validation only a formality, to sign off

(Partidário, 2007, 2012)



Strategic-thinking model for sustainability (ST4S)

Three distinguishing features

- Critical decision factors** – the pinpoints in the assessment framework
- Pathways for sustainability** – options assessment (risks and opportunities)
- Continuing dialogues** between processes and people (actors networks), throughout decision cycles

Strategic-thinking SEA terminology

<i>In traditional EIA terminology:</i>	<i>In strategic model in SEA:</i>	<i>Why the new term</i>
Scoping	Critical decision factors	Ensure a strong focus on decision issues rather than on a vague environmental broadband
Planning phases	Decision windows	The key moments for SEA action rather than normative stages
Baseline	Context and Trends	More dynamic analysis rather than characterizing current state
Alternatives	Strategic Options	Optional strategic pathways to meet objectives rather than an either...or operational selection
Impacts	Opportunities and risks	More dynamic assessment, admits trade-offs and choices rather than unavoidable and mitigable effects
Mitigation measures	Guidelines (planning, management)	Assumes future change and improvement rather than reduction of harm

(Partidário, 2007, 2012)

Strategic-thinking model for sustainability (ST4S)

Creating sustainable development contexts

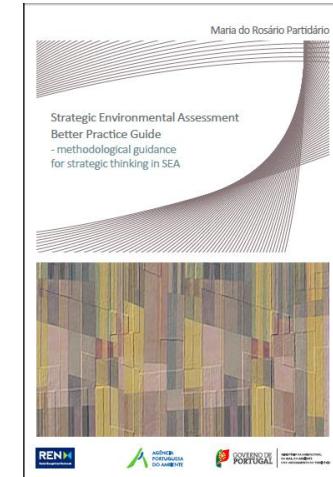
The essence of the strategic thinking methodology for SEA

I

FOCUS

Priorities in a broad integrated sustainability context

Critical Decision Factors



(Partidário, 2007, 2012)

II

ASSESS PATHWAYS FOR SUSTAINABILITY

What may be risks and opportunities of strategic options
Issue guidelines and recommendations



Continuous dialogues: process links, engagement, follow-up

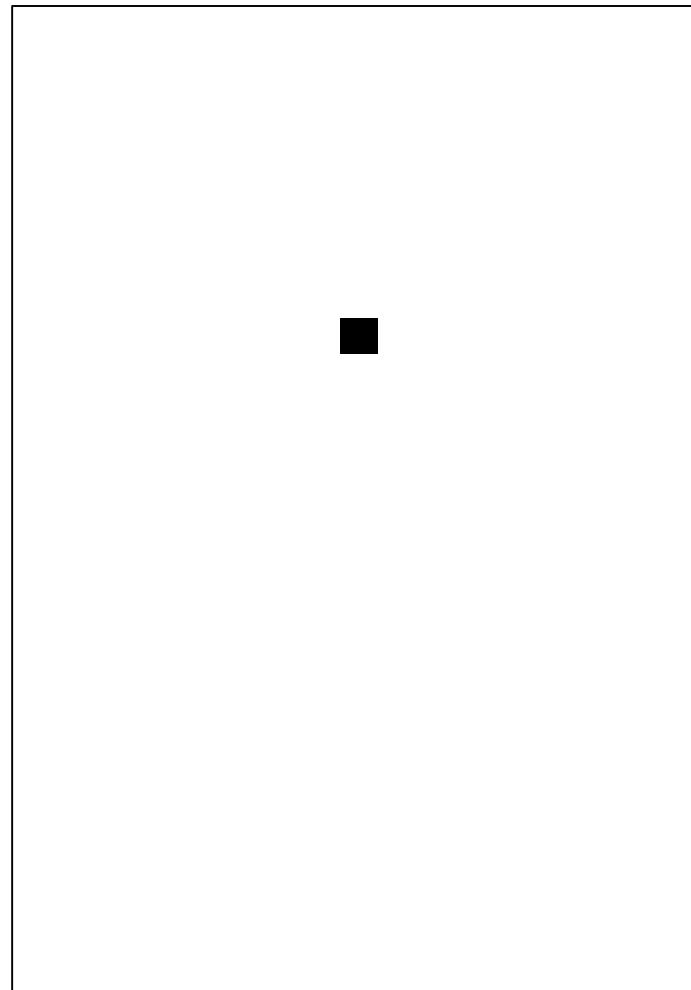
Cyclical re-assessment as the context change and learning takes place with development unfolding

How to start ST4S?

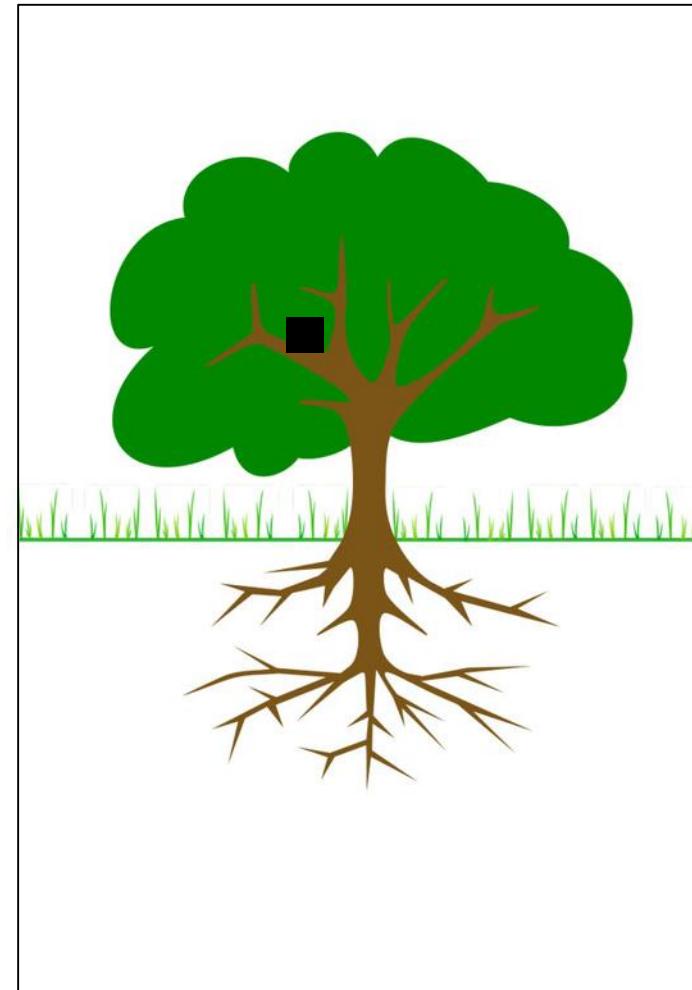
What are the strategic objectives and the priorities
(or where do we want to get)?

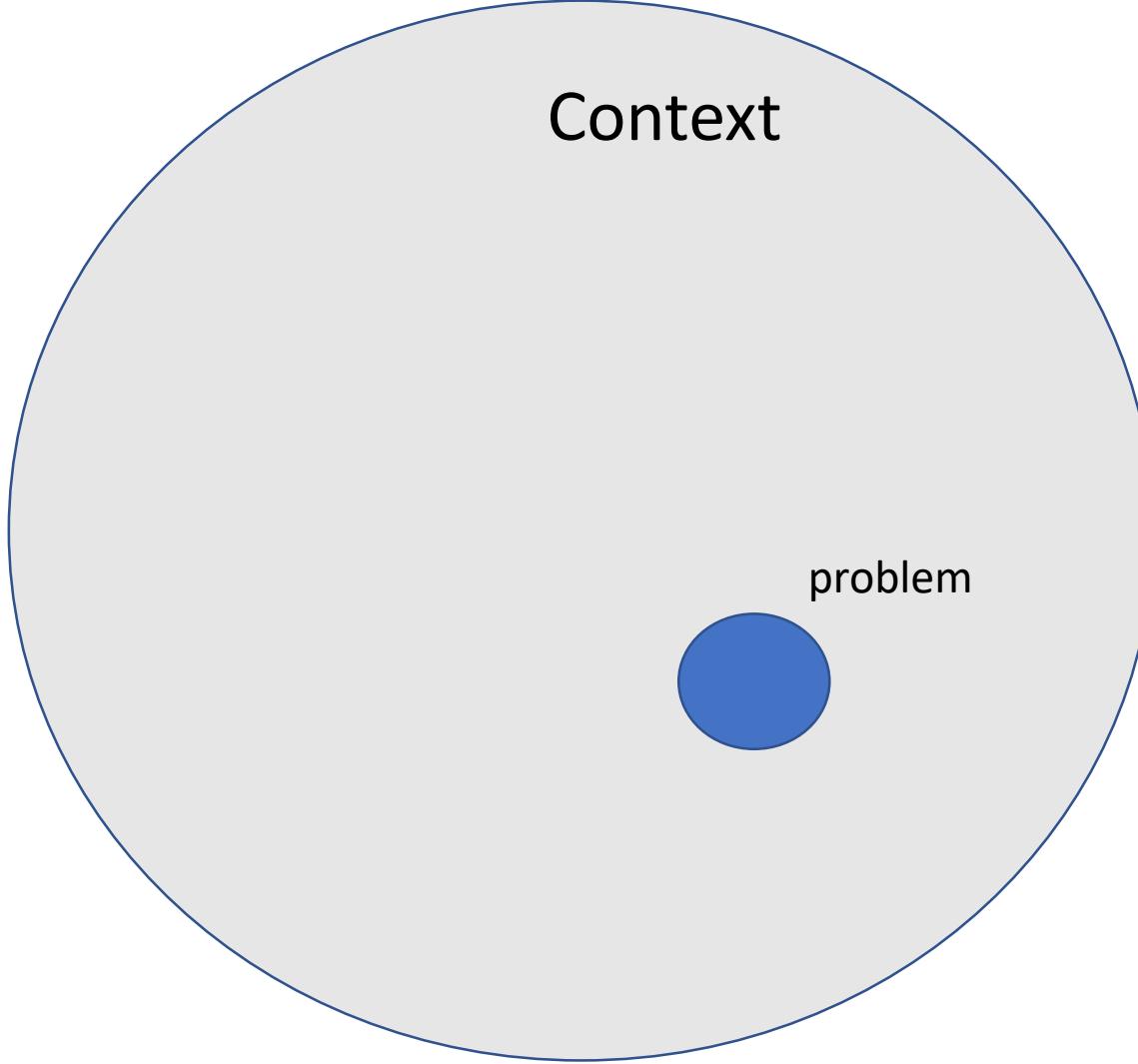
What is the context for SEA (where do we start)?

What do you see in the image?



The context changes/determines the content





Context

problem



Ensure
focus

Understand the context for SEA and the priorities

- the strategic issues (what is intended)
- the problem framework (multi-actor perspective)
- the driving forces (what pushes change)
- the macro-policies (Strategic reference framework)
- the stakeholders (Governance framework)

Understand the context for SEA

What are the strategic development (PPP) objectives and the priorities (**PPP strategic issues**)?

Strategic-thinking model for sustainability (ST4S)

Strategic issues (Partidário 2012)

Policy choices that address critical challenges to achieve a vision
– requires **positioning in the future, rather than simply reacting to problems**

Criteria to define strategic issues:

- Relates to long-term objectives
- Is a priority issue
- Covers broad range of issues

Understand the context for SEA

What are the key problems?

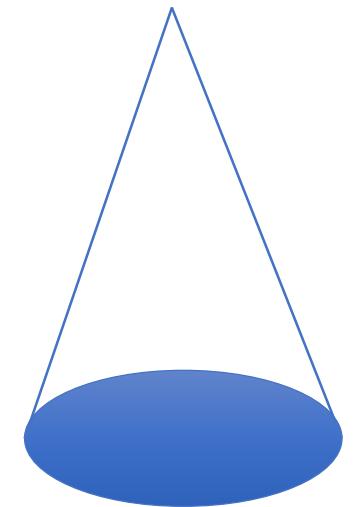
What are environmental and sustainability (development):

- Problems
- Sensitivities
- Potentials

What are the underlying causes of stress (and the drivers of change)

What are environmental and development priorities

Explanatory indicator

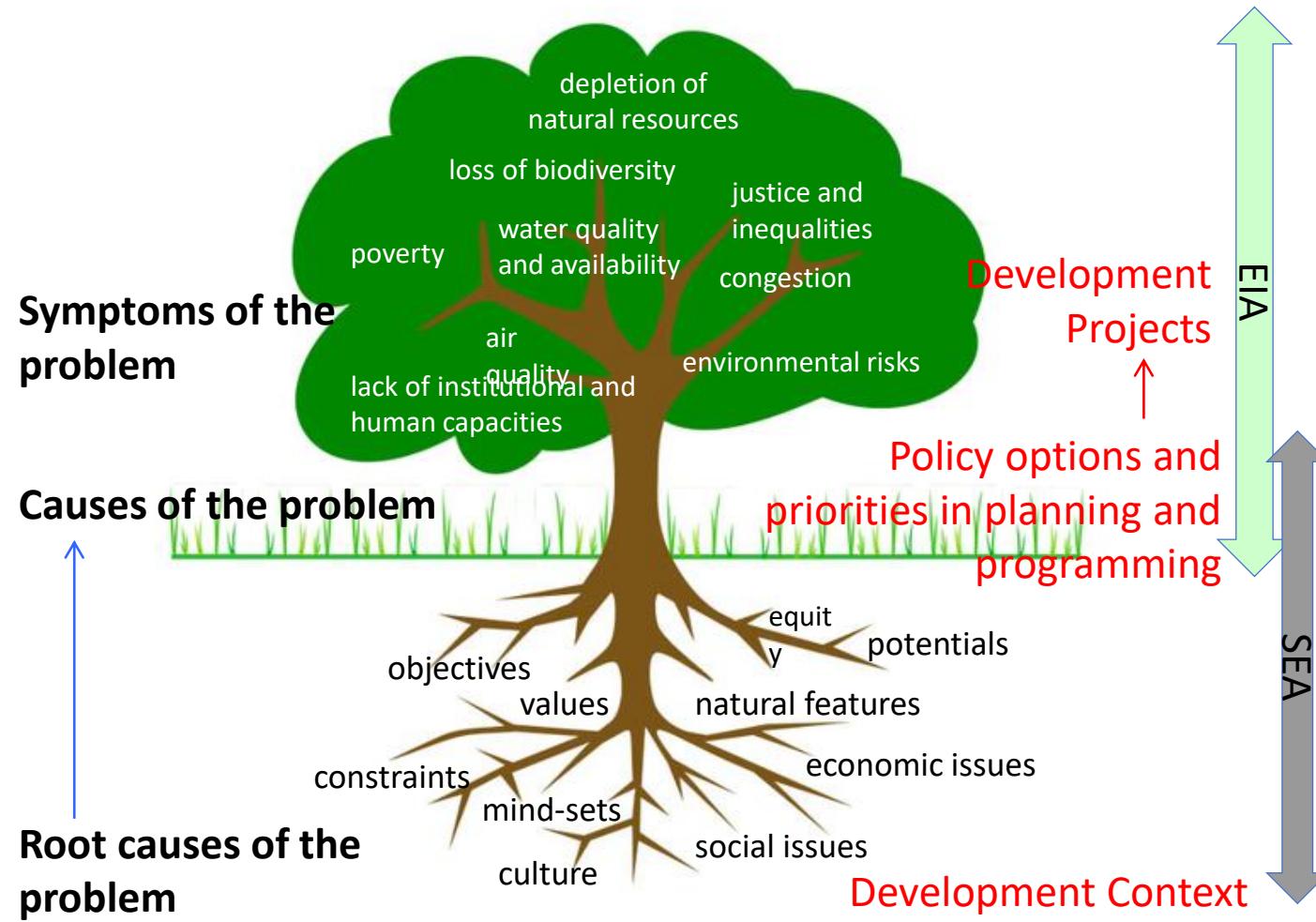


Descriptive indicators

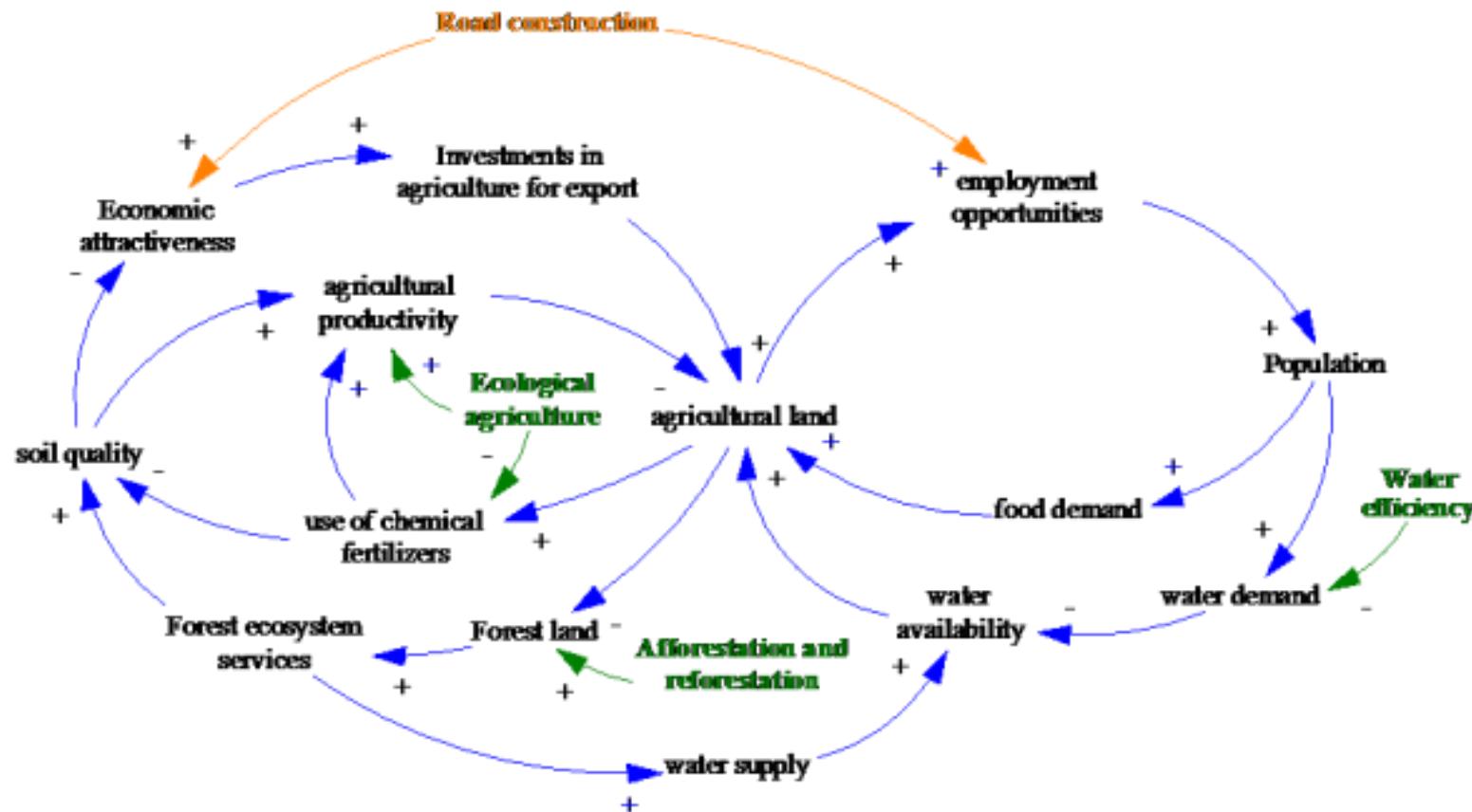
Build a problem framework – strategic environmental and sustainability (ES) issues that combine PPP and ES issues

Understand the problem -

Problem tree



Mind – mapping or Causal loop (systems thinking)



Understand the context for SEA

What is the policy context (agenda for priority setting - directions for future – **strategic reference framework**)?

Strategic Environmental Assessment (SEA)

As a strategic assessment framework for achieving sustainable development

Strategic Reference Framework – macro-policies that set the reference for strategic assessment



[SUSTAINABLE DEVELOPMENT GOALS
17 GOALS TO TRANSFORM OUR WORLD](https://www.un.org/sustainabledevelopment/goals/)

Home About Secretary-General Goals Take action Key Dates Media Watch and Listen

1 NO POVERTY	2 ZERO HUNGER	3 GOOD HEALTH AND WELL-BEING	4 QUALITY EDUCATION	5 GENDER EQUALITY	6 CLEAN WATER AND SANITATION
7 AFFORDABLE AND CLEAN ENERGY	8 DECENT WORK AND ECONOMIC GROWTH	9 INDUSTRY, INNOVATION AND INFRASTRUCTURE	10 REDUCED INEQUALITIES	11 SUSTAINABLE CITIES AND COMMUNITIES	12 RESPONSIBLE CONSUMPTION AND PRODUCTION
13 CLIMATE ACTION	14 LIFE BELOW WATER	15 LIFE ON LAND	16 PEACE, JUSTICE AND STRONG INSTITUTIONS	17 PARTNERSHIPS FOR THE GOALS	

Questions

- Which SDG / targets are relevant for this strategic assessment?
- How can strategy S contribute to achieving SDG X, Y and Z?

Understand the context for SEA

Who are the stakeholders and their linkages?

Get focused to identify Critical Decision Factors

FOCUS

Priorities in a broad integrated sustainability context

Visioning

Priority setting

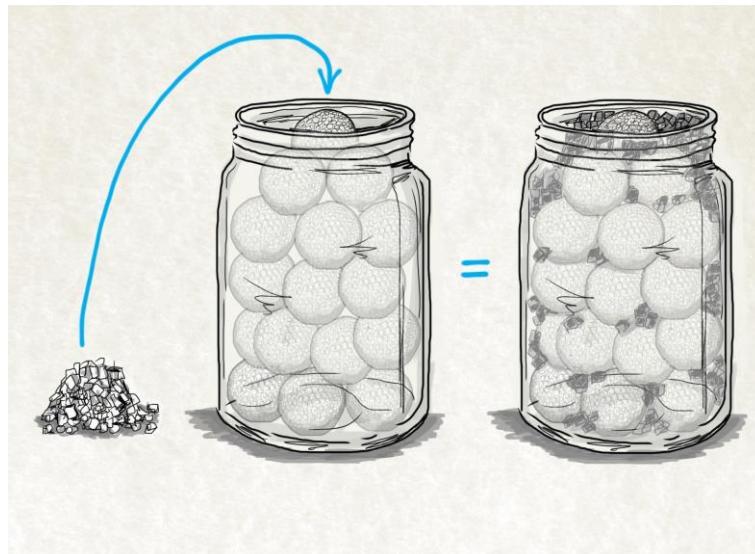
Focus on what is relevant

Perceptions – mind-mapping

Critical Decision Factors

Strategic-thinking model for sustainability (ST4S)

“Strategic” implies that some decisions and actions are considered more important than others



Prioritize

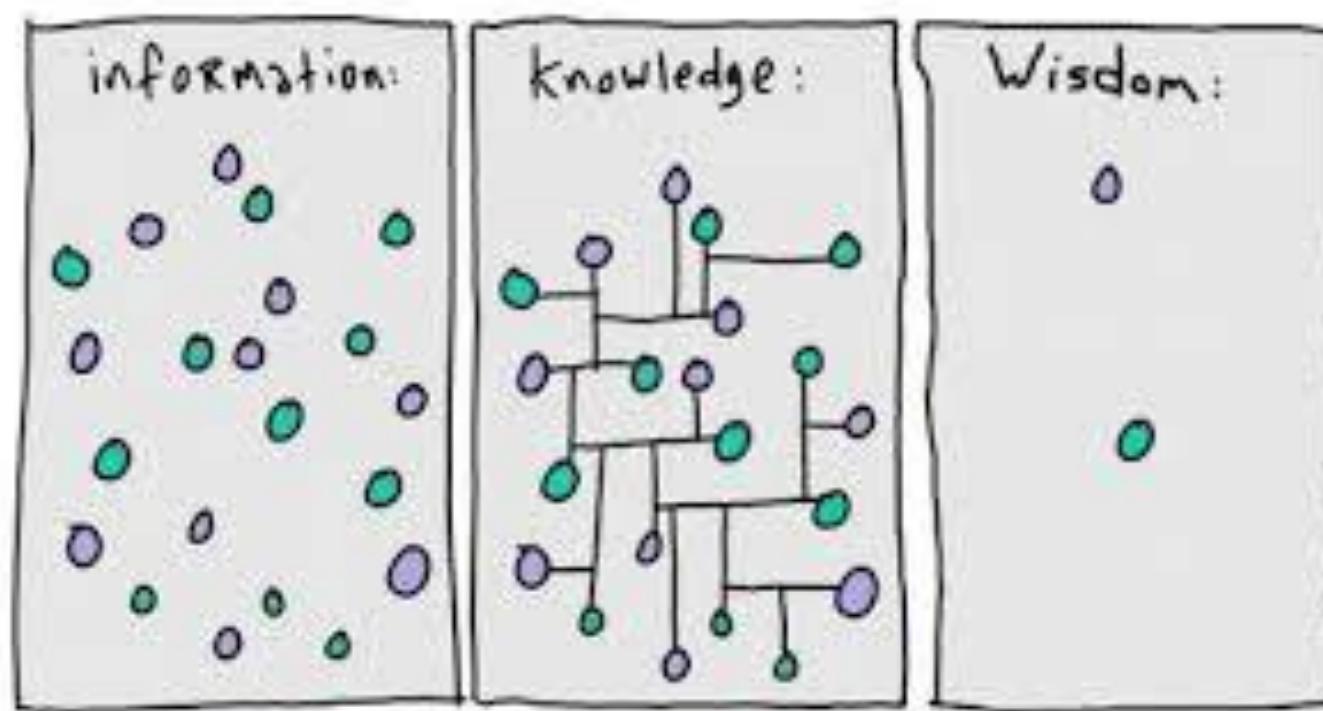
Focus: Put important things first

<https://www.youtube.com/watch?v=hWaksMPvJ4c>





Get focused



The Critical Decision Factors represent the wisdom

From data to wisdom

Russel Ackhoff wisdom theory, 1989

Strategic issues (SI)

- Development.....
- Capacity-building.....
- Sustainability.....
-

Problem framework (PF)

Environmental and sustainability issues (ESI)

Conflicts	Sensitivities	Potentials	Drivers of change

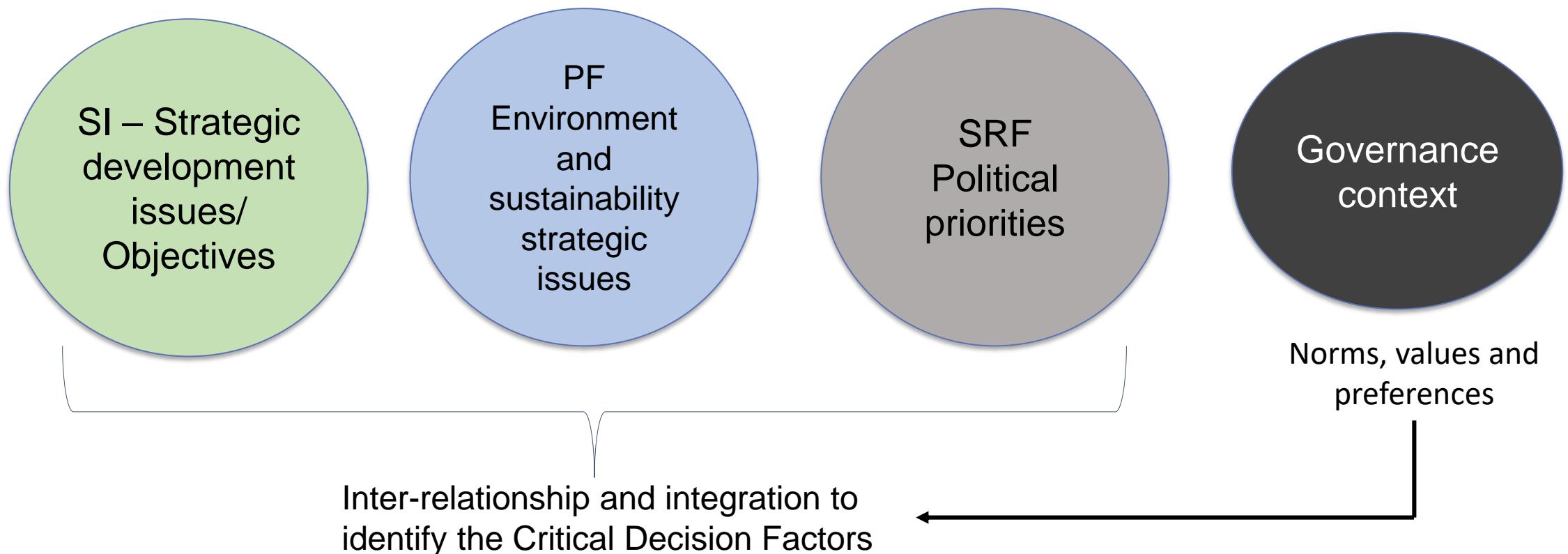
Strategic reference framework

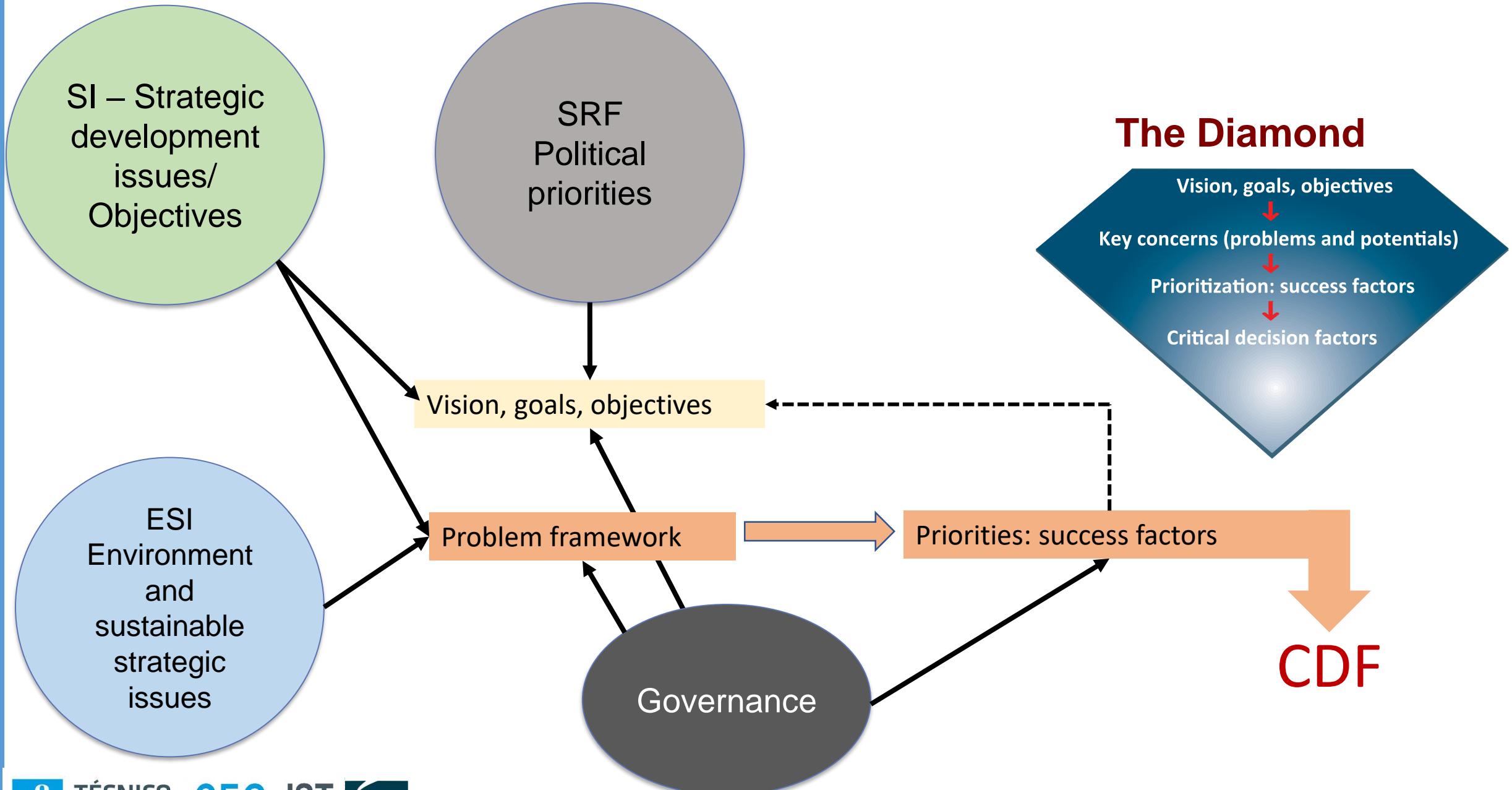
Macro-policies	Objectives	Targets

Governance framework

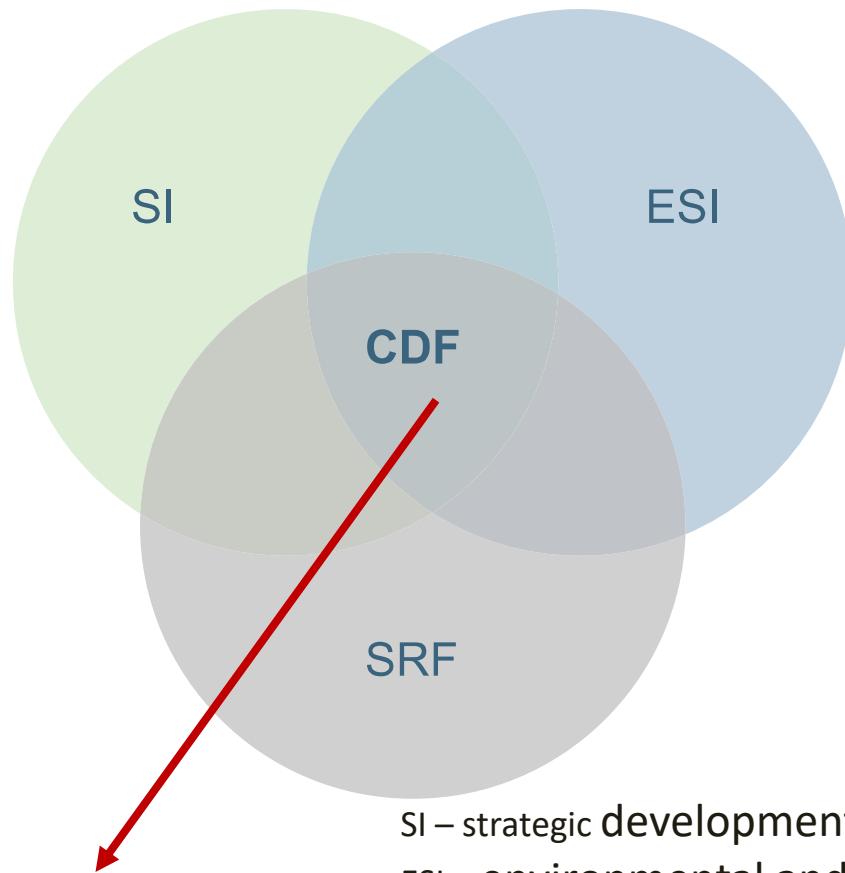
	Stakeholders (relational matrix)	
Roles and responsibilities	links	links

Understand the context





Mapping Critical Decision Factors



(3 < CDF < 7)

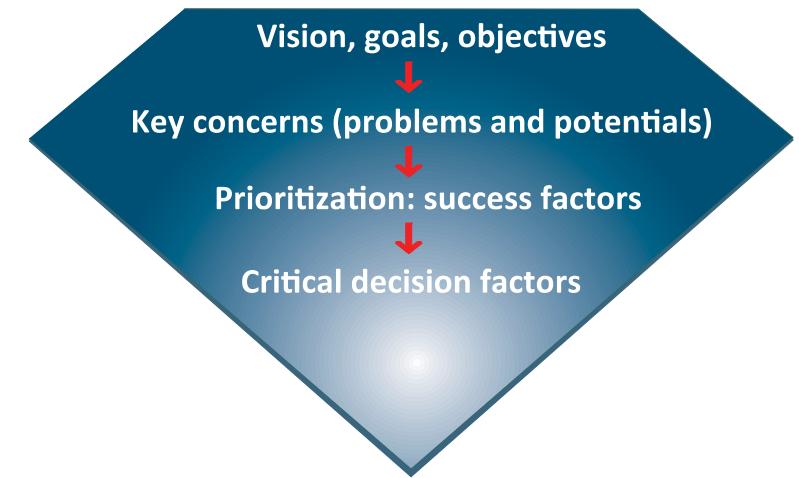
SI – strategic development issues

ESI – environmental and sustainability issues

SRF – Strategic Reference Framework (macro-policies)

CDF – assessment criteria - indicators

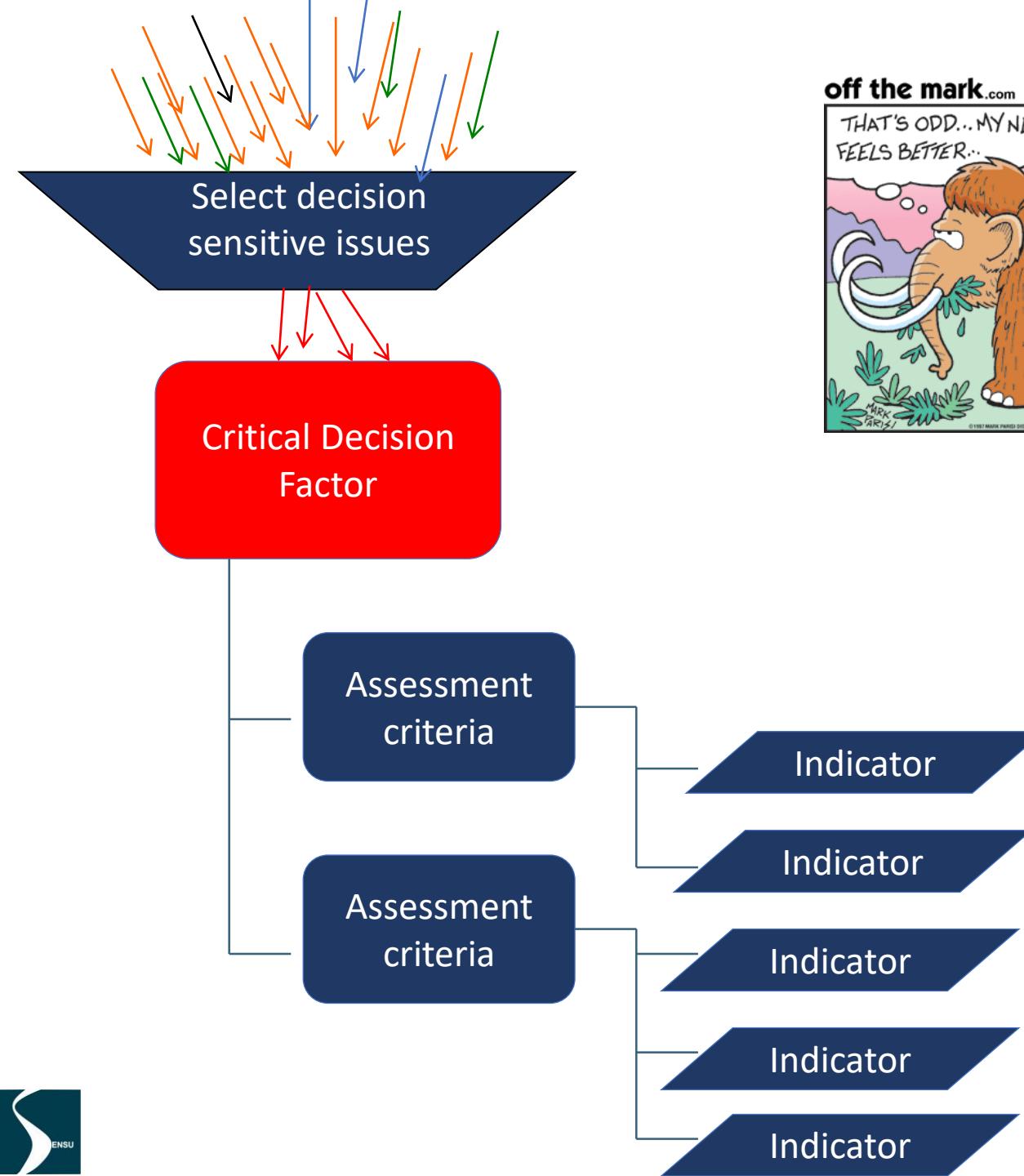
The Diamond



Get focused and identify
Critical Decision Factors (CDF)

*CDF are integrated/holistic factors
that represent priorities for strategic
decisions to ensure sustainable
outcomes in the long-term*

Critical Decision Factors



Mapping CDF and generating the assessment framework

Problem framework (ESI)

Conflicts	Sensitivities	Potentials	Drivers of change	SI

Strategic reference framework

Macro-policies	Objectives	Targets

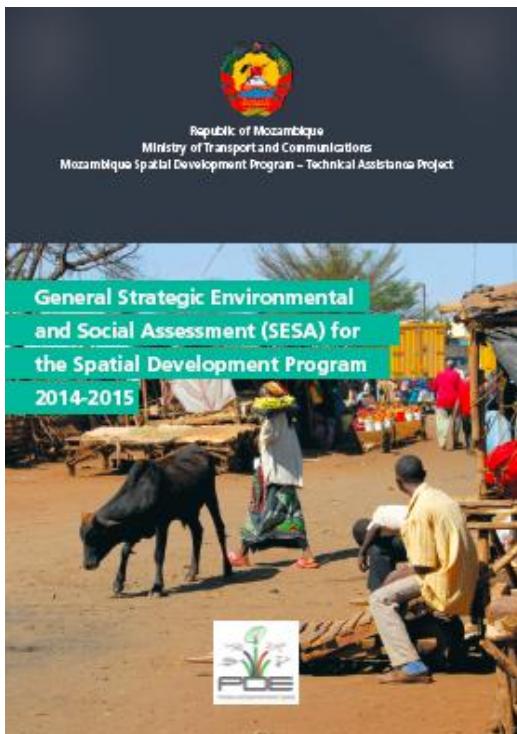
Governance framework

	Stakeholders (relational matrix)	
Roles and responsibilities	links	links

Assessment framework

Critical Decision Factors	Assessment criteria	Indicators

SEA of the Spatial Development Programme 2014-2035 Mozambique



Strategic Issues

The Ministry of Transport and Communications (MTC) is implementing the Spatial Development Program (SDP) to **create institutional capacity on spatial planning**, and to **prepare Spatial Development Initiatives (SDIs)**.

An SDI attempts to **unleash the sustainable economic development potential** in development corridors, underpinned by anchor projects and underlying infrastructure investments for transport, power, water and the like.

Anchor projects are owned and operated by the private and/or public and private sectors and utilize physical, human, natural and infrastructure resources.



Initiative

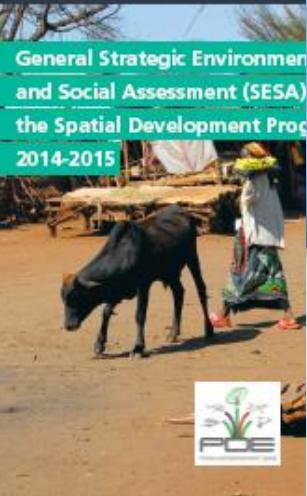
Seven corridors are included : Maputo, Beira, Zambezia, Nacala, Libombos, Mueda and North-South, each with distinct economic, environmental and social characteristics, priorities and challenges. Maputo, Beira, Nacala and Zambezia are being developed or practically with a completed concept, while Libombos, Mueda and North-South are still in early conceptual stages.



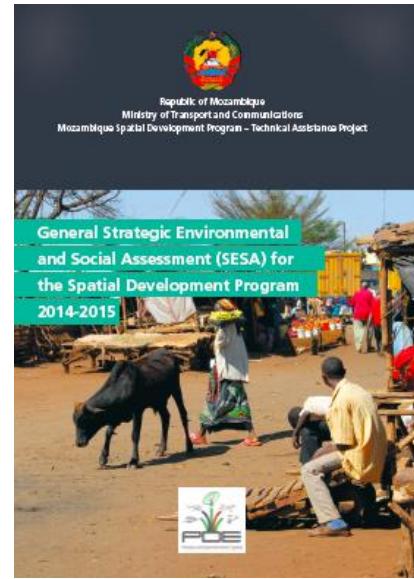


Problem framework

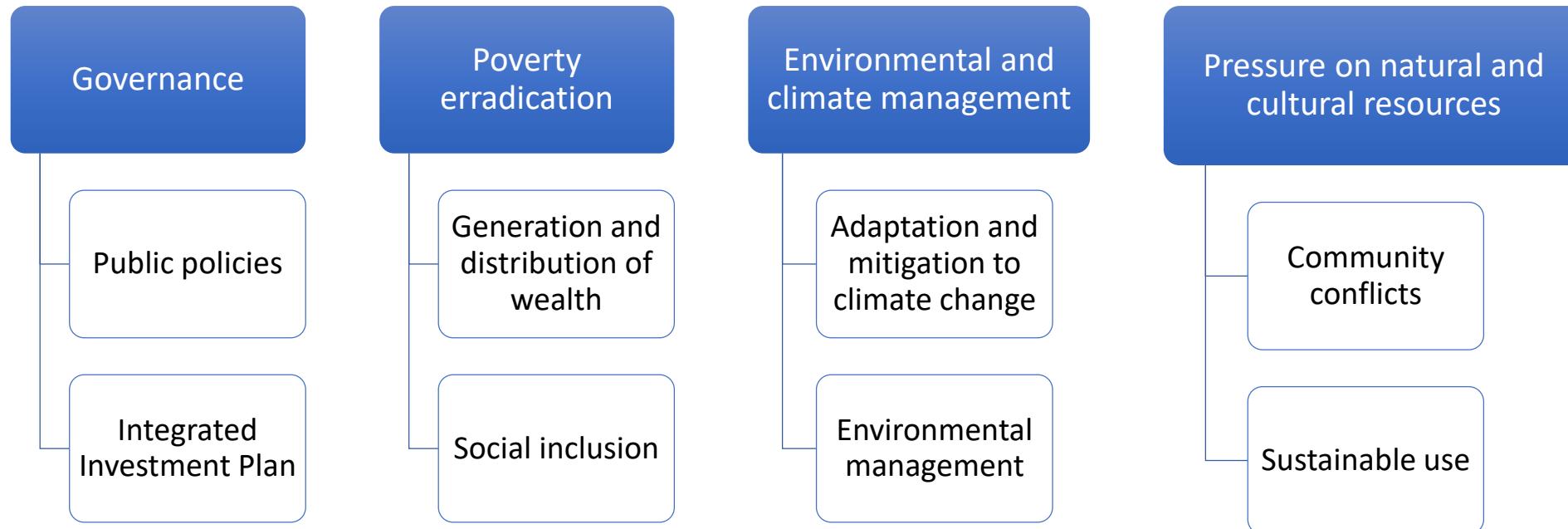
Table 3 - Problem framework – key aspects



Key Potentials	Key sensitivities and risks	Key challenges
<ul style="list-style-type: none">• Growth of infra-structure• Development of value chains linked to anchor projects• Increase in economic advantage and competitiveness• Strengthening of the local economy and social opportunities	<ul style="list-style-type: none">• Sensitive ecosystems• Cultural heritage• Climate change risks• Poverty	<ul style="list-style-type: none">• Economic and social valuation of natural resources• Engagement and benefits for vulnerable communities• Public governance leadership and inter-sectoral cooperation



Critical Decision Factors and assessment criteria



ASSESSMENT

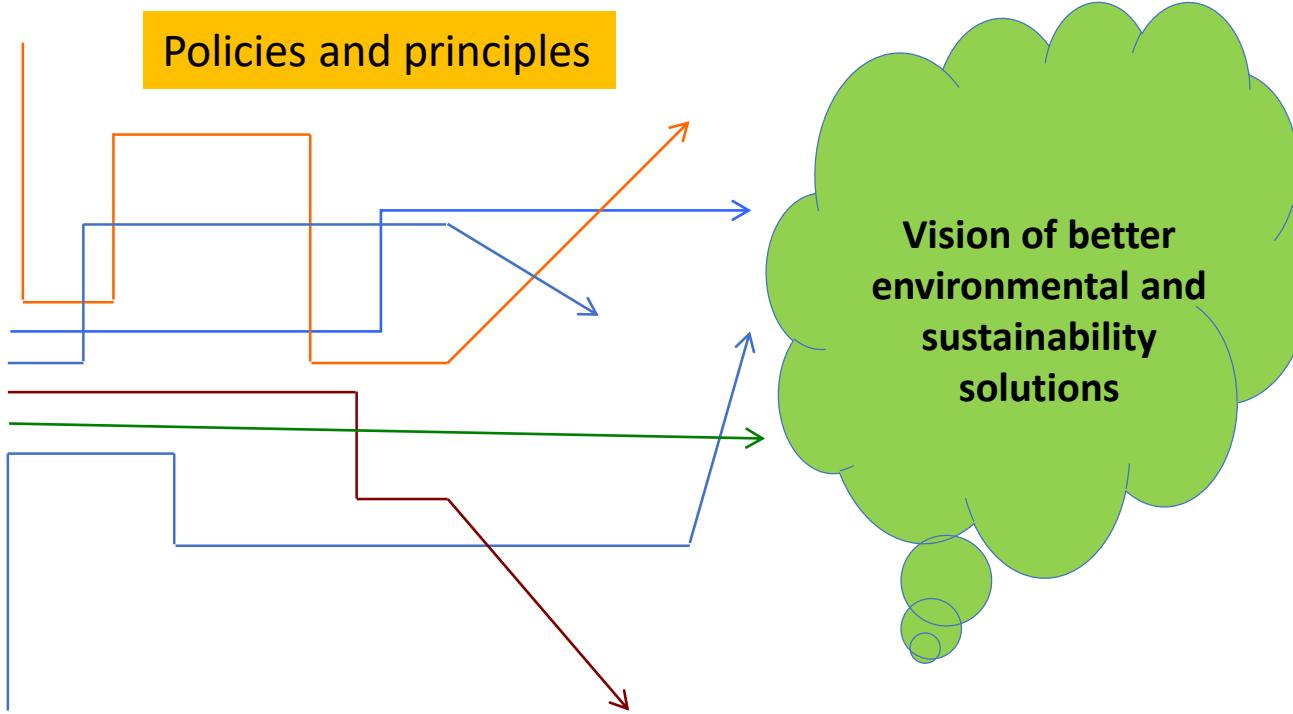
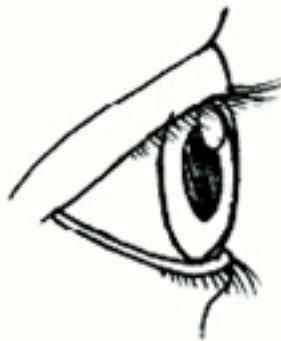
Use Trend analysis

Identify strategic options

What may be risks and opportunities of strategic options

Provide guidelines as orientations (governance, management, monitoring)

Strategic options



Optional pathways to enable strategic objectives, towards sustainability

(Partidário, 2007, 2012)

Assess Opportunities and Risks

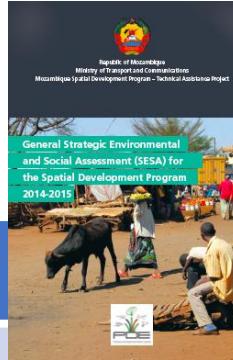
Use CDF to assess conditions for development
Indicate the direction of a trend for a specific pathway.

Assess benefits to the natural, social and cultural values (opportunities) and possible damaging outcomes (risks) and what this means in relation to sustainable development processes



Opportunities and risks

Opportunities and risks for each CDF were identified – examples given here:



CDF	Opportunities and Risks (examples)
Governance	O: integration of environmental and social issues through participated and collaborative planning and development processes enhancing communities knowledge R: Insufficient corporate social and environmental responsibility
Poverty eradication	O: Several infrastructures (sewage systems, water supply, waste management, electricity supply, accessibility) and public services (health, education security) will be developed as environmental investment opportunities R: The investment on public infrastructure be insufficient, or even nonexistent
Environment and climate change	O: Reduced vulnerability of people, land and goods to climatic extreme events R: Increased aggressiveness of climate extreme events with negative effects through severe flooding or drought
Pressure on natural and cultural resources	O: Adopt adequate policy for local content and social and local economy programs that respect community livelihood dependence on natural and cultural resources. R: Destruction of biodiversity hotspots, scared forests and cultural heritage including in urban areas

Outputs – orientations for other levels of planning

Main Policy Recommendations

Establish a policy on SESAs that *inter alia* distinguishes between strategic level SESAs (e.g., SDP) and operational SESAs (development corridor, region or sector).

Establish a policy for the use of spatial planning.

Establish institutional coordination mechanisms for inter-sectoral spatial planning, involving government, private sector and civil society stakeholders.

Promote outside the SDP training on spatial planning, development corridors and SESAs.

Establish a policy to ensure that investments in development corridors address environmental and social priorities (including the green economy, climate change and energy efficiency) as well as economic priorities.

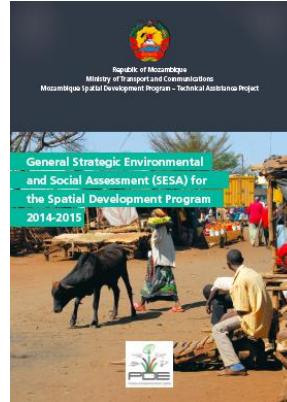
Establish a policy on local content policy relevant to all significant investment in development corridors.

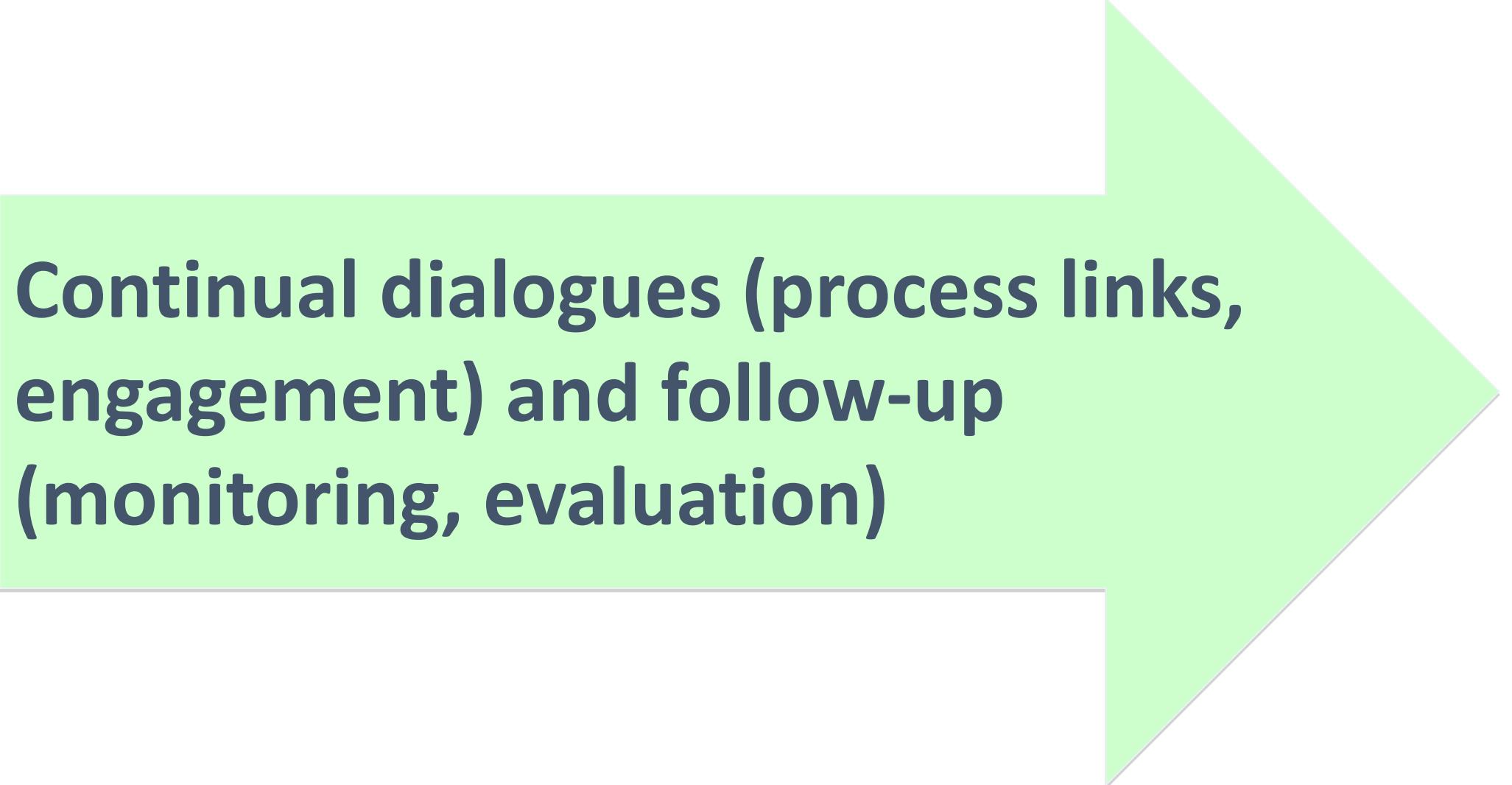
Establish a policy to ensure the open dissemination of spatial planning, GIS, environmental and social data.

Establish a policy concerning follow-up of the General SESA and corridor level SESAs.

Outputs – orientations for other levels of planning

- Population evolution and movements;
- Poverty incidence and measures to reduce poverty;
- Promotion of local content and income generation of local community based on sustainable resources management;
- Potential re-settlements and characteristics of respective community livelihoods;
- Health issues;
- Capacity-building of human resources;
- Climate change vulnerable areas, and disaster risks;
- Ecological sensitivities;
- Culture sensitivities concerning culture heritage;
- Major expected land use changes;
- Water quality and availability;
- Waste management plans;
- Soil destruction and conflicts with mining, agriculture and forestry activities;
- Governance issues concerning coordination across ministries, private sector and with communities and NGOs
- Level of engagement of local communities and local authorities in discussing the future development of local areas;
- Enforcement of public policy for spatial planning, social inclusion and environmental management; and
- Environmental investment opportunities.





Continual dialogues (process links, engagement) and follow-up (monitoring, evaluation)

Processes links means

Link terminology / concepts between PPP and SEA
Knowledge sharing and Information
Identifying decision points (decision windows)
Stakeholders engagement for both PPP and SEA
Communication strategy for both
Reporting (aligned)
Timeline (aligned)

Example of linking planning and SEA processes

Policy-making / planning process

Strategic Environmental Assessment

Processo PDIRT	Inicio AAE	Cenários e opções	Simulações	Consulta	Pdirt-final		
AAE - Estudos para AAE	Jul-Ago 2007	Set-10 Out 2007	10-15 Out	15 Out-10 Dez 2007	10-15 Dez	Jan-15 Fev 2008	15 Fev - 25 Mar 2008
Coordenação e Acompanhamento processo							
Estabelecimento do processo e calendários							
Análise do ciclo de processo do PDIRT e identificação de momentos críticos							
Definição de conteúdos e formatos de estudos e relatórios							
Coordenação de Estudos							
Entrega de conclusões orientativas							
Entrega de relatórios							
Consulta de entidades							
Consulta de agentes e público							
Estabelecimento do processo de seguimento e quadro institucional							
Declaração Ambiental							
Acompanhamento do processo							
Factores Críticos para a Decisão							
QRE, FA e QE do PDIRT							
FCD, Critérios e indicadores							
Relatório de FCD							
Apreciação de comentários das entidades							
Análise e Avaliação - Estudos							
Análise de tendências e caracterização - ligação QRE							
Interpretação de cenários							
Avaliação de opções							
Identificação de oportunidades e riscos							
Conclusões orientativas							
Justificação de oportunidades e riscos							
Apreciação de comentários das entidades e público							
Directrizes e indicadores de monitorização							
Programa de Seguimento							
Relatório ambiental							

Engagement for creativity and governance

Techniques

Institutional analysis – look for intersectoral links and coordination.

Stakeholder analysis tools (power vs interest)

Stakeholders' perceptions

Public engagement practices

Participatory assessments to prioritize issues

(Partidário, 2007, 2012)

Follow-up: monitoring and evaluation

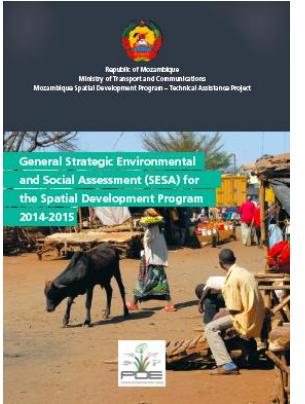
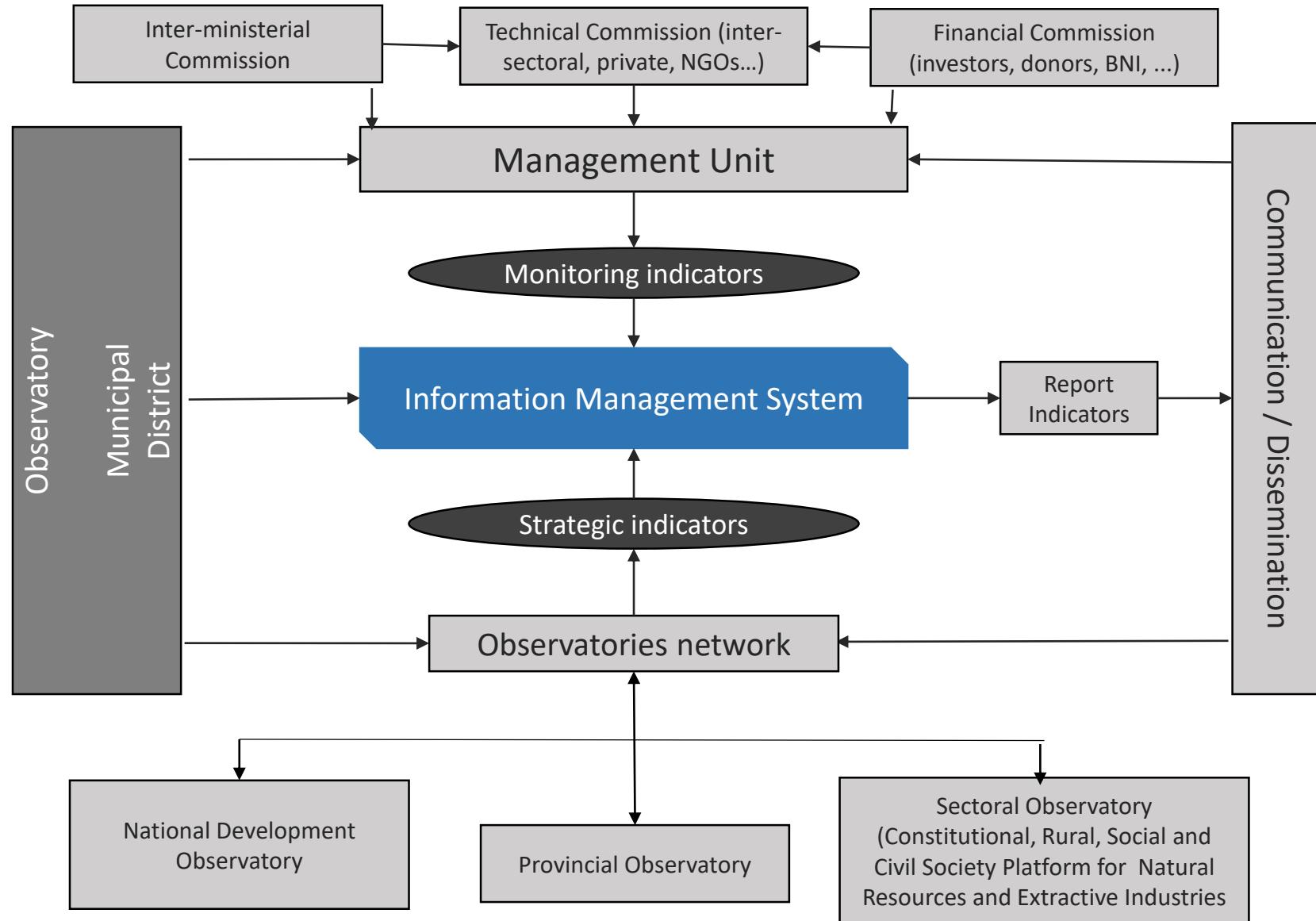
Techniques

Set mechanisms (institutional and technical) for continuous control through monitoring and evaluation

Create a database system to be systematically updated

Identify status as well risk or opportunities indicators

(Partidário, 2007, 2012)



**Follow-up:
monitoring and
evaluation**

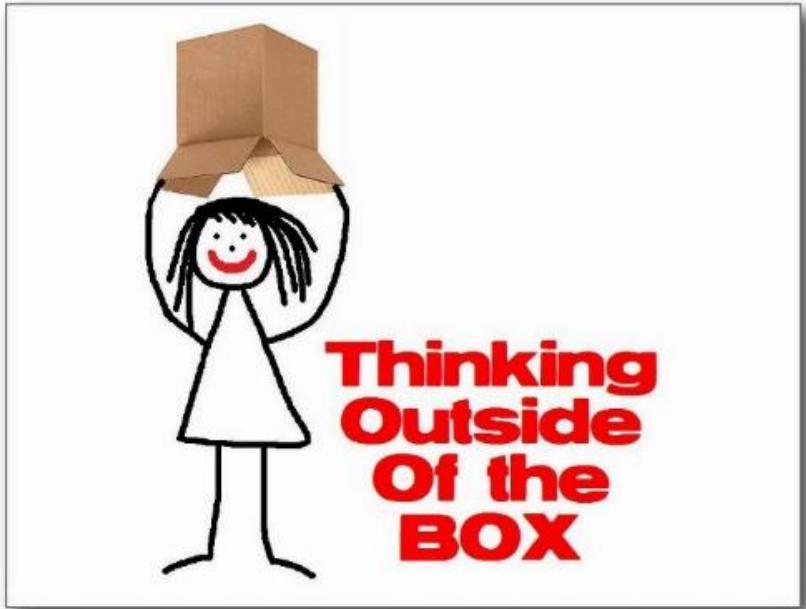
In synthesis

Challenges in Strategic Thinking for Sustainability

Imagine the future you want that enable opportunities

- Act now to reach the future, keep view in the long-term
- Be selective, systemic and focused on what matters
- Put emphasis on values, not on problems (constructive)
- Change, adapt (flexible), learn (resilient)
- Stimulate creative learning and collaboration through dialogues
- Build trust, collective intelligence, embracing plural

Strategic-thinking model for sustainability (ST4S)



Be strategic - open minds
Don't be afraid of change

QUESTIONS?